# CITY OF WASHINGTON, IOWA

#### INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS SUPPLEMENTARY AND OTHER INFORMATION SCHEDULE OF FINDINGS AND QUESTIONED COSTS

JUNE 30, 2020

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# CITY OF WASHINGTON, IOWA OFFICIALS June 30, 2020

Name	Title	Term Expires
(Befo	re January, 2020)	
Jaron Rosien	Mayor	January, 2022
Danielle Pettit-Majewski	Council Member	January, 2020
Steve Gault	Council Member	January, 2022
Brendan DeLong	Council Member	January, 2020
Fran Stigers	Council Member	January, 2022
Millie Youngquist	Council Member	January, 2020
Elaine Moore	Council Member	January, 2022
Brent Hinson	City Administrator	Indefinite
Illa Earnest	City Clerk	Indefinite
Kelsey Brown	Finance Director	Indefinite
Kevin Olson	City Attorney	Indefinite
(Afte	r January, 2020)	
Jaron Rosien	Mayor	January, 2022
Danielle Pettit-Majewski	Council Member	January, 2024
Steve Gault	Council Member	January, 2022
Brendan DeLong	Council Member	January, 2024
Fran Stigers	Council Member	January, 2022
Millie Youngquist	Council Member	January, 2024
Elaine Moore	Council Member	January, 2022
Brent Hinson	City Administrator	Indefinite
Illa Earnest	City Clerk	Indefinite
Kelsey Brown	Finance Director	Indefinite

Kevin Olson

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- 1 -

City Attorney

Indefinite

1910 EAST 7th STREET BOX 369 ATLANTIC, IOWA 50022-0369 (712) 243-1800 FAX (712) 243-1265 CPA@GBKCO.COM

MARK D, KYHNN KENNETH P, TEGELS CHRISTOPHER J, NELSON DAVID A, GINTHER

# INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of the City Council

# **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Washington, Iowa, as of and for the year ended June 30, 2020, and the related notes to financial statements, which collectively comprise the City's basic financial statements listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in Note 1. This includes determining the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Washington as of June 30, 2020, and the respective changes in its cash basis financial position for the year then ended in accordance with the basis of accounting described in Note 1.

## **Basis of Accounting**

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a basis of accounting other than U.S. generally accepted accounting principles. Our opinions are not modified with respect to this matter.

## **Other Matters**

## Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Washington's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the three years ended June 30, 2015 and the year ended June 30, 2019 (which are not presented herein) and expressed unmodified opinions on those financial statements which were prepared on the basis of cash receipts and disbursements. The financial statements for the two years ended June 30, 2012 and the three years ended June 30, 2018 (which are not presented herein), were audited by other auditors whose reports expressed unmodified opinions on those financial statements which were prepared on the basis of cash receipts and disbursements. The supplementary information included in Schedules 1 through 5, including the Schedule of Expenditures of Federal Awards required by Title 2, U.S. <u>Code of Federal Regulations</u>, Part 200, <u>Uniform Administrative Requirements</u>, <u>Cost Principles and Audit Requirements for Federal Awards</u> (Uniform Guidance), is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The other information, Management's Discussion and Analysis, the Budgetary Comparison Information, the Schedule of the City's Proportionate Share of the Net Pension Liability and the Schedule of City Contributions on pages 5 through 5e and 33 through 37, has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it. To the Honorable Mayor and Members of the City Council

# Other Reporting Required by Government Auditing Standards

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated November 19, 2020 on our consideration of the City of Washington's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the City of Washington's internal control over financial reporting and compliance.

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Atlantic, Iowa November 19, 2020

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

The City of Washington provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2020. We encourage readers to consider this information in conjunction with the City's financial statements, which follow.

#### 2020 FINANCIAL HIGHLIGHTS

- Receipts of the City's governmental activities increased 37.6%, or approximately \$3,674,000, from fiscal year 2019 to fiscal year 2020. Bond proceeds increased approximately \$3,266,000 while operating grants, contributions, and restricted interest increased approximately \$200,000.
- Disbursements of the City's governmental activities increased 20.0%, or approximately \$2,068,000, in fiscal year 2020 from fiscal year 2019, mostly due to increased capital projects disbursements.
- The City's total cash basis net position increased 0.5%, or approximately \$56,000, from June 30, 2019 to June 30, 2020. Of this amount, the cash basis net position of the governmental activities increased approximately \$831,000 and the cash basis net position of the business type activities decreased approximately \$775,000.

#### USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

- Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.
- The Government-wide Financial Statement consists of a Cash Basis Statement of Activities and Net Position. This statement provides information about the activities of the City as a whole and presents an overall view of the City's finances.
- The Fund Financial Statements tell how governmental services were financed as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government-wide financial statement by providing information about the most significant funds.
- Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.
- Other Information further explains and supports the financial statements with a comparison of the City's budget for the year and the City's proportionate share of the net pension liability and related contributions.
- Supplementary Information provides detailed information about the nonmajor governmental funds and the City's indebtedness. In addition, the Schedule of Expenditures of Federal Awards provides details of various federal programs benefitting the City.

#### BASIS OF ACCOUNTING

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles. Therefore, when reviewing the financial information and discussion within this annual report, readers should keep in mind the limitations resulting from the use of the cash basis of accounting.

#### **REPORTING THE CITY'S FINANCIAL ACTIVITIES**

#### Government-wide Financial Statement

One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Cash Basis Statement of Activities and Net Position reports information which helps answer this question.

The Cash Basis Statement of Activities and Net Position presents the City's net position. Over time, increases or decreases in the City's net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Cash Basis Statement of Activities and Net Position is divided into two kinds of activities:

- Governmental Activities include public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service and capital projects. Property tax and state and federal grants finance most of these activities.
- Business Type Activities include the waterworks, the sanitary sewer system and sanitation services. These activities are financed primarily by user charges.

#### Fund Financial Statements

The City has two kinds of funds:

1) Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds and the balances at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Road Use Tax and Urban Renewal Tax Increment, 3) the Debt Service Fund, and 4) the Capital Projects Fund. The governmental fund financial statements provide a detailed view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statement for governmental funds is a Statement of Cash Receipts, Disbursements and Changes in Cash Balances.

2) Proprietary funds account for the City's Enterprise Funds and the Internal Service Fund. Enterprise Funds are used to report business type activities. The City maintains two Enterprise Funds to provide separate information for the Water and Sewer Funds, considered to be major funds of the City and a Sanitation Fund, which is considered to be a nonmajor fund. Internal Service Funds are an accounting device used to accumulate and allocate costs internally among the City's various functions.

The required financial statement for proprietary funds is a Statement of Cash Receipts, Disbursements and Changes in Cash Balances.

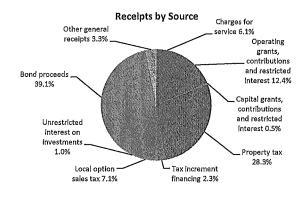
Reconciliations between the government-wide financial statement and the fund financial statements follow the fund financial statements.

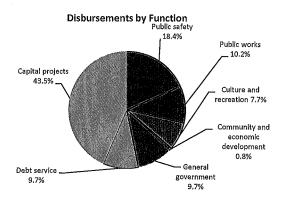
#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

Net position may serve over time as a useful indicator of financial position. The City's cash balance for governmental activities increased from a year ago, increasing from approximately \$8.128 million to approximately \$8.959 million. The analysis that follows focuses on the changes in cash basis net position of governmental activities.

	_	Year ende	d Ju	ne 30,
	·	2020	•	2019
Receipts:				
Program receipts:				
Charges for service	\$	816,279	\$	766,420
Operating grants, contributions and		1 665 061		1 466 0 80
restricted interest		1,665,861		1,466,258
Capital grants, contributions and restricted interest		61,588		201,320
General receipts:		01,000		201,320
Property tax		3,802,732		3,849,242
Local option sales tax		961,871		855,456
Tax increment financing		313,217		270,671
Unrestricted interest on investments		131,244		157,798
Other general receipts		437,577		379,165
Bond and note proceeds		5,090,000		1,823,609
Premium on bonds Total receipts	<b>.</b>	163,873 13,444,242		0.760.020
Total Tecepts	<u>.</u>	13,444,242	•	9,769,939
Disbursements:				
Public safety		2,282,216		2,129,133
Public works		1,263,411		1,022,497
Culture and recreation Community and economic development		955,287		918,007
General government		99,542 1,202,899		85,748 1,146,519
Debt service		1,208,644		1,369,392
Capital projects		5,410,269		3,682,882
Total disbursements		12,422,268	·	10,354,178
Change in cash basis net position before transfers		1,021,974	(	584,239)
Transfers net	_(_	191,412)	·	66,420
Change in cash basis net position		830,562	(	517,819)
Cash basis net position beginning of year		8,128,369		8,646,188
Cash basis net position end of year	<u>\$</u>	8,958,931	<u>\$</u>	<u>8,128,369</u>

#### Changes In Cash Basis Net Position of Governmental Activities





The City's total receipts for governmental activities increased 37.6%, or approximately \$3,674,000, over the prior year. The total cost of all programs and services increased approximately \$2,068,000, or 20.0%, with no new programs added this year. The significant increase in receipts was primarily the result of an increase in proceeds received from the issuance of general obligation capital loan notes, while the significant increase in total cost is primarily the result of an increase in capital projects activity

The cost of all governmental activities this year was approximately \$12.422 million compared to approximately \$10.354 million last year. However, as shown in the Statement of Activities and Net Position on pages 6-7, the amount taxpayers ultimately financed for these activities was approximately \$9.879 million because some of the cost was paid by those who directly benefited from the programs (approximately \$816,000) or by other governments and organizations which subsidized certain programs with grants, contributions and restricted interest (approximately \$1,727,000). Overall, the City's governmental activities program receipts, including intergovernmental aid and fees for service, increased in fiscal year 2020 from approximately \$2,434,000 to approximately \$2,544,000, principally due to receiving more private source contributions for capital projects.

Changes in Cash Basis Net Position of Bi	<u>isiness</u>	Type Activities	3		
	Year ended June 30,				
		2020		2019	
Receipts:					
Program receipts:					
Charges for service:					
Water	\$	1,675,166	\$	1,789,227	
Sewer		2,208,295		2,232,910	
Sanitation		523,172		426,616	
Operating grants, contributions and restricted	-				
interest		3,464		3,432	
Capital grants, contributions and restricted		F00 0F4			
interest General receipts:		598,254		269,622	
Unrestricted interest on investments		17,021		27,680	
Note proceeds		363,393		1,500,107	
Total receipts		5,388,765		6,249,594	
*				<i>L</i>	
Disbursements:					
Water		2,282,092		3,372,624	
Sewer		3,273,523		2,192,571	
Sanitation Total disbursements		799,442		446,044	
Total dispursements		6,355,057		6,011,239	
Change in cash basis net position before transfer	(	966,292)		238,355	
<b>0</b>	(	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		200,000	
Transfers net		191,412	_(_	66,420)	
Change in cash basis net position	(	774,880)		171,935	
Cash basis net position beginning of year		2,143,739		1,971,804	
Cash basis net position end of year	\$	1,368,859	\$	2,143,739	
· · · · · · · · · · · · · · · · · · ·	<u>n</u>	<u></u>	<u>145</u>		

Changes in Cash Basis Net Position of Business Type Activities

Total business type activities receipts for the fiscal year were approximately \$5.389 million compared to approximately \$6.250 million last year. This decrease was due primarily to the decrease of revenue bond proceeds in fiscal year 2020. The cash balance decreased approximately \$775,000 over the prior year because most of the bond proceeds received in FY18 and FY19 were spent in this fiscal year for the approved water treatment plan improvement project. Total disbursements for the fiscal year increased 5.7% to approximately \$6.355 million.

#### INDIVIDUAL MAJOR GOVERNMENTAL FUND ANALYSIS

As the City completed the year, its governmental funds reported a combined fund balance of \$8,677,673, an increase of more than \$770,000 above last year's total of \$7,907,588. The following are the major reasons for the changes in fund balances of the major funds from the prior year.

- The General Fund cash balance increase \$101,233 or 7.4%, from the prior year to \$1,474,889. Approximately \$96,000 of this increase was due to disbursements in the General Fund decreasing from the prior year.
- The Special Revenue, Road Use Tax Fund cash balance decreased \$140,163, or 14.3%, from the prior year to \$841,454. This decrease is attributable to an increase in public works disbursements for the fiscal year.
- The Debt Service Fund cash balance decreased \$632 or 100.0% to \$0. This decrease is attributable to a decrease in bond principal and interest payments in fiscal year 2020.
- The Capital Projects Fund cash balance increased \$761,276, or 16.9%, to \$5,277,582. The increase was the result of proceeds of \$5,090,000 received from the issuance of general obligation capital loan notes. These proceeds were used to purchase capital equipment, real estate and construct various projects.

## INDIVIDUAL MAJOR BUSINESS TYPE FUND ANALYSIS

- The Enterprise, Water Fund cash balance decreased by \$326,192 to \$393,120, due primarily to a decrease in the sale of water and an increase in disbursements.
- The Enterprise, Sewer Fund cash balance decreased by \$428,210 to \$761,157, due primarily to the increase in disbursements related to the 2019 Southeast Basin I&I Reduction capital project.

#### **BUDGETARY HIGHLIGHTS**

Over the course of the year, the City amended its budget two times. The first amendment was approved on February 18, 2020 and resulted in an increase in disbursements related to public safety, public works, culture and recreation, community and economic development, debt service, capital projects and business type/enterprises. The second amendment was approved on May 19, 2020 to provide for additional disbursements related to public safety, public works, culture and recreation, debt service, capital projects and business type/enterprises. The second amendment was approved on May 19, 2020 to provide for additional disbursements related to public safety, public works, culture and recreation, general government, debt service, capital projects and business type/enterprises. The City had sufficient cash balances to absorb these additional costs.

The City's receipts were \$1,455,086 less than budgeted. This was primarily due to grant receipts that were less than expected due to delays in the projects.

With the budget amendments, total disbursements were \$4,402,001 less than the amended budget. This was primarily due to the City delaying disbursements related to capital projects.

The City exceeded the amounts budgeted in the public safety, general government and debt service functions for the year ended June 30, 2020 due to the purchase of public safety equipment, higher costs for projects and higher cost associated with bond issuance.

#### **DEBT ADMINISTRATION**

At June 30, 2020, the City had \$30,682,000 of bonds and other long-term debt outstanding, compared to \$26,813,607 last year, as shown below.

Outstanding Debt at	t Year End	
	June 2020	e 30, 2019
General obligation capital loan notes and bonds Revenue notes and bonds	\$   10,970,000 19,712,000	\$    6,715,000 20,098,607
Total	<u>\$ 30,682,000</u>	<u>\$_26,813,607</u>

Debt increased as a result of issuing general obligation capital loan notes for capital equipment and real estate purchases and various improvement projects.

The Constitution of the State of Iowa limits the amount of general obligation debt cities can issue to 5% of the assessed value of all taxable property within the City's corporate limits. The City's outstanding general obligation of \$10,970,000 is significantly below its constitutional debt limit of approximately \$21 million. Additional information about the City's long-term debt is presented in Note 3 to the financial statements.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

The City of Washington's elected and appointed officials and citizens considered many factors when setting the fiscal year 2021 budget, tax rates, and fees charged for various City activities. Those factors may include the economy, employment rates, operating expenses, capital projects and increases in service and state mandates.

For fiscal year 2021, the City of Washington has projected and budgeted the following major projects; City Hall/Police Building \$925,139, Wellness Park \$2,387,563, N 4<sup>th</sup> Improvements \$1,552,705 and South Ave. E Improvements \$752,849. Other projects include NLW Subdivision, Southeast Basin I&I Reduction, Sealcoat, Airport Taxilane, and N 4<sup>th</sup> Ave. Street and Utility.

#### **CONTACTING THE CITY'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Brent Hinson, City Administrator, City of Washington, 215 East Washington Street, Washington, Iowa 52353.

# CITY OF WASHINGTON, IOWA CASH BASIS STATEMENT OF ACTIVITIES AND NET POSITION

# As of and for the year ended June 30, 2020

		Prog	ram Receipts
	Disbursements	Charges for Service	Operating Grants, Contributions, and Restricted Interest
Functions/Programs:			
Governmental activities: Public safety Public works	\$ 2,282,216 1,263,411	\$	\$
Culture and recreation Community and economic	955,287	155,284	38,267
development General government Debt service	99,542 1,202,899 1,208,644	303,991	15,000
Capital projects Total governmental	5,410,269	17,807	593,552
activities	12,422,268	816,279	1,665,861
Business type activities:	2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	1 (11) 1 ()	
Water Sewer	2,282,092 3,273,523	1,675,166 2,208,295	1,860 1,134
Sanitation	799,442	<u>523,172</u>	<u>470</u>
Total business type activities	6,355,057	4,406,633	3,464
Total	<u>\$ 18,777,325</u>	<u>\$    5,222,912</u>	<u>\$1,669,325</u>
General Receipts and Transfers: Property tax levied for: General purposes Debt service Tax increment financing Local option sales tax Hotel/motel tax Unrestricted interest on investments Debt proceeds Premium on bonds Miscellaneous Transfers			

Total general receipts and transfers

Change in cash basis net position

Cash basis net position beginning of year

Cash basis net position end of year

(continued next page)

F	Program Receipts	·	Net (Di Changes	sburs s in C	ements) Recei ash Basis Net	pts a Posit	nd ion
Cor and	ital Grants, atributions, Restricted aterest		vernmental Activities		siness Type Activities		Total
\$	 	\$( (	2,198,038) 10,650 761,736)	\$	  	\$( (	2,198,038) 10,650 761,736)
	  61,588		99,542) 883,908) 1,208,644) <u>4,737,322</u> )		  		99,542) 883,908) 1,208,644) <u>4,737,322</u> )
	61,588	_(	9,878,540)			_(	9,878,540)
	93,057 505,197 			(	512,009) 558,897) <u>275,800</u> )	(	512,009) 558,897) <u>275,800</u> )
	598,254			_(	1,346,706)	_(	1,346,706)
<u>\$</u>	659,842	(	9,878,540)	(	1,346,706)	(	11,225,246)
			2,885,654 917,078 313,217 961,871 49,233 131,244 5,090,000 163,873 388,344 <u>191,412</u> ) <u>10,709,102</u> 830,562	(			2,885,654 917,078 313,217 961,871 49,233 148,265 5,453,393 163,873 388,344 
		·	8,128,369		2,143,739		10,272,108

<u>8,958,931</u>

<u>\$</u>\_\_\_\_

<u>\$ 1,368,859</u>

<u>\$</u>

10,327,790

# CITY OF WASHINGTON, IOWA CASH BASIS STATEMENT OF ACTIVITIES AND NET POSITION - Continued

As of and for the year ended June 30, 2020

Program ReceiptsOperating Grants,<br/>Contributions,<br/>Charges for<br/>DisbursementsCharges for<br/>ServiceInterest

Cash Basis Net Position

. .

Restricted:

Expendable: Debt service Streets Capital projects Urban renewal purposes Park purposes Library purposes Customer deposits Other purposes

Unrestricted

Total cash basis net position

Program <u>Receipts</u>		Net (Disbursements) Receipts and Changes in Cash Basis Net Position							
Capital Grants, Contributions, and Restricted Interest		vernmental Activities	<b>J</b> 1			Total			
	\$	79,170 841,454 4,764,341 96,823 46,573 749,270  192,412 2,188,888	\$	   30,055  1,338,804	\$	79,170 $841,454$ $4,764,341$ $96,823$ $46,573$ $749,270$ $30,055$ $192,412$ $3,527,692$			
	<u>\$</u>	8,958,931	<u>\$</u>	1,368,859	<u>\$</u>	10,327,790			

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## CITY OF WASHINGTON, IOWA STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES GOVERNMENTAL FUNDS

As of and for the year ended June 30, 2020

2,173,114 \$ 49,233 110,920 138,642 2,400 124,455 572,374 3,171,138	9   841 933,960   8 447	5 917,078   331 
5,171,150	943,248	
1,793,480 347,224 920,244  1,001,530  4,062,478	766,437	   1,049,704  1,049,704
891,340)  1,311,646 319,073) (	176,811 	( 132,295)  131,663
101,233 ( ,373,656	140,163) <u>981,617</u>	<u>131,663</u> ( 632) <u>632</u>
	$\begin{array}{c} 3,171,138 \\ 347,224 \\ 920,244 \\ \\ 1,001,530 \\ \\ \\ \\ \\ \\ \\ \\ $	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$

(continued next page)

.

Exhibit B

	Capital Projects	Nonmajor	Total
\$		\$ 712,540 313,217	\$ 3,802,732 313,217
		961,871	1,011,104 110,920
	193,172	15,266	348,252
	61,588	15,000	1,012,948
	17,807	4,311	128,766 17,807
	653,299	210,503	1,444,623
<b></b>	925,866	2,232,708	8,190,369
	358,885	129,851	2,282,216
	$149,750 \\ 4,607$	30,436	1,263,411 955,287
		99,542	99,542
	35,772	226,074	1,263,376
	5,409,749	158,940 520	$1,208,644 \\ \underline{5,410,269}$
	5,958,763	645,363	12,482,745
(	5,032,897)	1,587,345	( 4,292,376)
(	-,,-,-,,		( ,,_,_,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
	5,090,000		5,090,000
	163,873		163,873
	1,158,908	142,771	2,840,753
_(	<u>618,608</u> )	(1,681,745)	(3,032,165)
	5,794,173	( 1,538,974)	5,062,461
	761,276	48,371	770,085
······	4,516,306	1,035,377	7,907,588
<u>\$</u>	5,277,582	<u>\$ 1,083,748</u>	<u>\$ 8,677,673</u>

# CITY OF WASHINGTON, IOWA STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES GOVERNMENTAL FUNDS - Continued

As of and for the year ended June 30, 2020

				Special Levenue		<b>D</b> 1
	General		Road Use Tax		Debt Service	
Cash Basis Fund Balances						
Restricted for:						
Debt Service	\$		\$		\$	
Streets				841,454		
Capital projects						
Urban renewal purposes						
Park purposes						
Library purposes						
Other purposes		80,500				
Assigned to:						
Capital equipment						
Safety programming and initiatives		4,411				
Airport		291,087				
Unassigned	<u></u>	1,098,891				
Total cash basis fund balances	<u>\$</u>	1,474,889	<u>\$</u>	841,454	<u>\$</u>	

Exhibit B

Capital Projects	<u>N</u>	<u>Nonmajor</u>		Total
\$ 4,764,341   	\$	79,170 	\$	79,170 $841,454$ $4,764,341$ $96,823$ $46,573$ $749,270$ $192,412$
513,241   				513,241 4,411 291,087 1,098,891
<u>\$ 5,277,582</u>	<u>\$</u>	1,083,748	<u>\$</u>	8,677,673

## CITY OF WASHINGTON, IOWA RECONCILIATION OF THE STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES TO THE CASH BASIS STATEMENT OF ACTIVITIES AND NET POSITION -GOVERNMENTAL FUNDS

# As of and for the year ended June 30, 2020

Total governmental funds cash balances (page 8)	\$	8,677,673
Amounts reported for governmental activities in the Cash Basis Statement of Activities and Net Position are different because:		
The Internal Service Fund is used by management to charge the costs of partial self funding of the City's health insurance benefit plan to individual funds. A portion of the cash balance of the Internal Service Fund is included in governmental activities		
in the Cash Basis Statement of Activities and Net Position.		281,258
Cash basis net position of governmental activities (page 6)	<u>\$</u>	<u>8,958,931</u>
Change in cash balances (Page 8)	\$	770,085
Amounts reported for governmental activities in the Cash Basis Statement of Activities and Net Position are different because:		
The Internal Service Fund is used by management to charge the costs of partial self funding of the City's health insurance benefit plan to individual funds. A portion of the change in the cash balance of the Internal Service Fund is reported with governmental activities in the Cash Basis Statement of Activities		
and Net Position		60,477
Change in cash basis net position of governmental activities (page 6)	<u>\$</u>	830,562

# CITY OF WASHINGTON, IOWA STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES PROPRIETARY FUNDS

As of and for the year ended June 30, 2020

	Enterprise			
	Water	Sewer		
Operating receipts: Charges for service Miscellaneous Total operating receipts	\$ 1,562,814 114,212 1,677,026	\$ 2,183,284 <u>26,145</u> 2,209,429		
Operating disbursements: General government Business type activities Total operating disbursements Excess (deficiency) of operating receipts over (under) operating disbursements	<u> </u>	$     1,181,019 \\     1,181,019 \\     1,028,410 $		
Non-operating receipts (disbursements): Interest on investments Intergovernmental Debt proceeds Capital projects Debt service Net non-operating disbursements	$\begin{array}{r} 277\\ 93,057\\ 363,393\\ (634,874)\\ \underline{(263,043)}\\ (441,190)\end{array}$	$ \begin{array}{r} 16,744 \\ 505,197 \\ \hline ( 1,163,362) \\ \underline{( 939,493)} \\ \underline{( 1,580,914)} \end{array} $		
Excess (deficiency) of receipts over (under) disbursements Transfers in	( 155,215)	( 552,504) 264,168		
Transfers out	<u>( 170,977)</u> ( 170,977)	<u>( 139,874</u> ) <u>124,294</u>		
Change in cash balances	( 326,192)	( 428,210)		
Cash balances beginning of year	719,312	1,189,367		
Cash balances end of year	<u>\$ 393,120</u>	<u>\$ 761,157</u>		
Cash Basis Fund Balances				
Restricted for customer deposits Unrestricted	\$ 30,055 <u>363,065</u>	\$ <u></u>		
Total cash basis fund balances	<u>\$ 393,120</u>	<u>\$ 761,157</u>		

,

		rprise	;		Internal Service
	onmajor		Tetel	E	Employee
0	<u>initation</u>		Total	<b>.</b>	Health
\$ 	510,842 <u>12,800</u> 523,642	\$	4,256,940 <u>153,157</u> 4,410,097	\$	155,964 <u>6,630</u> 162,594
			<u>3,371,755</u> <u>3,371,755</u>		84,647 
(	276,043)		1,038,342		77,947
	    	((	$17,021 \\ 598,254 \\ 363,393 \\ 1,798,236) \\ \underline{1,202,536} \\ 2,022,104)$		    
(	276,043)	(	983,762)		77,947
(	239,095 <u>1,000</u> ) 238,095	_(	503,263 <u>311,851</u> ) <u>191,412</u>		 
(	37,948)	(	792,350)		77,947
	139,865		2,048,544	<del></del>	315,976
<u>\$</u>	101,917	<u>\$</u>	1,256,194	<u>\$</u>	393,923
\$	<u></u> 101,917	\$	30,055 1,226,139	\$	<u> </u>
<u>\$</u>	101,917	<u>\$</u>		<u>\$</u>	393,923

## CITY OF WASHINGTON, IOWA RECONCILIATION OF THE STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES TO THE CASH BASIS STATEMENT OF ACTIVITIES AND NET POSITION -PROPRIETARY FUNDS

As of and for the year ended June 30, 2020

Total enterprise funds cash balances (page 11)	\$	1,256,194
Amounts reported for business type activities in the Cash Basis Statement of Activities and Net Position are different because:		
The Internal Service Fund is used by management to charge the costs of partial self funding of the City's health insurance benefit plan to individual funds. A portion of the cash balance of the Internal Service Fund is included in business type activities		
in the Cash Basis Statement of Activities and Net Position.	<u>.</u>	112,665
Cash basis net position of business type activities (page 6)	<u>\$</u>	1,368,859
Change in cash balances (Page 11)	\$(	792,350)
Amounts reported for business type activities in the Cash Basis Statement of Activities and Net Position are different because:		
The Internal Service Fund is used by management to charge the costs of partial self funding of the City's health insurance benefit plan to individual funds. A portion of the change in the cash balance of the Internal Service Fund is reported with business type activities in the Cash Basis Statement of Activities and Net		
Position		17,470
Change in cash basis net position of business type activities (page 6)	<u>\$(</u>	<u> </u>

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Washington is a political subdivision of the State of Iowa located in Washington County. It was first incorporated in 1864 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens, including public safety, public works, culture and recreation, community and economic development, and general government services. The City also provides water and sewer utilities and sanitation services for its citizens.

#### A. Reporting Entity

For financial reporting purposes, the City of Washington has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City.

These financial statements present the City of Washington (the primary government) and its component units. The component units discussed below are included in the City's reporting entity because of the significance of their operational or financial relationship with the City.

#### **Blended Component Units**

The Washington Free Public Library Foundation (Library Foundation) is legally separate from the City, but is so intertwined with the City it is, in substance, the same as the City. It is reported as part of the City and blended into the Special Revenue Funds. The Library Foundation was incorporated under the provisions of the Iowa Nonprofit Corporation Act, Chapter 504A of the Code of Iowa, for the purpose of aiding in the general operation of the Washington Public Library.

The Washington Volunteer Fire Department (Volunteer Fire Department) is legally separate from the City, but it is so intertwined with the City it is, in substance, part of the City. It is reported as part of the City and blended into the Special Revenue Funds. The Volunteer Fire Department was incorporated under the provisions of the Iowa Nonprofit Corporation Act, Chapter 504A of the Code of Iowa, for the purpose of aiding in the extinguishing of fires and performing such other duties as set forth by the City of Washington Fire Department.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

### Jointly Governed Organizations

The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards and commissions: Washington County Assessor's Conference Board, Washington County Emergency Management Commission, Washington County Joint E911 Service Board, Washington County Public Safety Committee and Southeast Iowa Multi-County Solid Waste Agency.

### B. Basis of Presentation

#### Government-wide Financial Statements

The Cash Basis Statement of Activities and Net Position reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental receipts are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Cash Basis Statement of Activities and Net Position presents the City's nonfiduciary net position. Net position is reported in the following categories:

Nonexpendable restricted net position is subject to externally imposed stipulations which require the cash balance to be maintained permanently by the City.

Expendable restricted net position results when constraints placed on the use of cash balances are either externally imposed or are imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position consists of cash balances not meeting the definition of the preceding categories. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

The Cash Basis Statement of Activities and Net Position demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### **Fund Financial Statements**

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds and enterprise fund are aggregated and reported as nonmajor governmental funds and nonmajor enterprise fund, respectively.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts from general and emergency levies and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs not paid from other funds.

Special Revenue:

The Road Use Tax Fund is used to account for the road use tax allocation from the State of Iowa to be used for road construction and maintenance.

The Debt Service Fund is utilized to account for property tax and other receipts to be used for the payment of interest and principal on the City's general long-term debt.

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities with the exception of those financed through Enterprise Funds.

The City reports the following major proprietary funds:

#### Enterprise:

The Enterprise, Water Fund accounts for the operation and maintenance of the City's water system.

The Enterprise, Sewer Fund accounts for the operation and maintenance of the City's wastewater treatment and sanitary sewer system.

The City also reports the following additional proprietary fund:

The Internal Service Fund is utilized to account for the financing of goods or services purchased by one department of the City and provided to other departments or agencies on a cost-reimbursement basis.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

## C. Measurement Focus and Basis of Accounting

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general receipts. Thus, when program disbursements are paid, there are both restricted and unrestricted cash basis net position available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general receipts.

When a disbursement in governmental funds can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the disbursement toward restricted fund balance and then to less-restrictive classifications - committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

## D. Property Taxes and Governmental Cash Basis Fund Balances

The following accounting policies are followed in preparing the financial statements:

Property tax revenues recognized in these finds become due and collectible in September and March of the current fiscal year with a  $1\frac{1}{2}$ % per month penalty for delinquent payments; is based on January 1, 2018 assessed property valuations; is for the tax accrual period July 1, 2019 through June 30, 2020 and reflects tax asking contained in the budget certified to the City Council in March 2019.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

In the governmental fund financial statements, cash basis fund balances are classified as follows:

<u>Nonspendable</u> - Amounts which cannot be spent because they are legally or contractually required to be maintained intact.

<u>Restricted</u> - Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or imposed by law through constitutional provisions or enabling legislation.

Assigned - Amounts the City Council intends to use for specific purposes.

<u>Unassigned</u> - All amounts not included in the preceding classifications.

# E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Other Information. During the year ended June 30, 2020, disbursements exceeded the amounts budgeted in the public safety, general government and debt service functions.

## NOTE 2 - CASH AND POOLED INVESTMENTS

The City's deposits in banks at June 30, 2020 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The City had investments in the Iowa Public Agency Investment Trust which are valued at an amortized cost of \$4,682,694. There were no limitations or restrictions on withdrawals for the IPAIT investments. The City's investment in the Iowa Public Agency Investment Trust is unrated.

# NOTE 2 - CASH AND POOLED INVESTMENTS - Continued

At June 30, 2020, the Library Foundation had the following investments:

Investment	Carrying Amount		Fair Value	
Washington Free Public Library Foundation: Exchange traded and closed end funds Mutual funds	\$	98,132 155,340	\$	98,132 155,340
	<u>\$</u>	253,472	<u>\$</u>	253,472

<u>Interest rate risk</u> - The City's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the City.

<u>Concentration of Credit Risk</u> - Concentration of credit risk is the risk of loss that may be attributed to the magnitude of the Library's investment in a single issue or issuer. Except for Treasury, no more than 5% of the City's portfolio can be invested in securities of a single issuer. No more than 10% of the Library Foundation's portfolio, excluding mutual funds, can be invested in securities of a single issuer.

<u>Fair Value Measurement</u> - The Library Foundation uses the fair value hierarchy established by generally accepted accounting principles based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs, Level 3 inputs are significant unobservable inputs.

The Library Foundation's investments that do not have a readily determinable fair value, such as ownership interest in partner's capital, are reported using Net Asset Value per share (NAV). Used as a practical expedient for the estimated fair value, NAV per share or its equivalent is provided by the fund manager and reviewed by the Library Foundation. Investment holdings using the NAV as a practical expedient consist of Library Foundation interest in open end mutual funds.

Due to the nature of the investments held by the funds, changes in market conditions, economic environment, regulatory environment, currency exchange rates, interest rates and commodity price fluctuations may significantly impact the NAV of the funds and, consequently, the fair value of the Library Foundation's interest in the funds and could materially affect the amounts reported in the financial statements. The Library Foundation attempts to manage these risks through diversification, ongoing due diligence, maintain adequate liquidity and continuously monitoring economic and market conditions.

# NOTE 2 - CASH AND POOLED INVESTMENTS - Continued

The following table reflects fair value measurements of investment assets at June 30, 2020 as categorized by level of the fair value hierarchy or NAV:

	Quoted Market Prices for Identical Assets (Level 1)			Net Asset Value (Level 1)		Total	
Exchange traded and closed end funds Mutual funds	\$	98,132	\$	155,340	\$	98,132 155,340	
	<u>\$</u>	98,132	<u>\$</u>	155,340	<u>\$</u>	253,472	

The following table summarizes the Library Foundation's investments at June 30, 2020 for which net asset value was used as a practical expedient to estimate fair value:

Asset Class	Dete	r Value ermined 1g NAV	-	Redemption Frequency	Redemption Notice Period
Mutual funds	\$	155,340	\$ 	Daily	N/A

# NOTE 3 - BONDS AND NOTES PAYABLE

A summary of changes in bonds and notes payable for the year ended June 30, 2020 is as follows:

	Beginning Balances	Increases	Decreases	Ending Balances	Due Within <u>One Year</u>
Governmental activities: General Obligation Bonds/Notes LOST Revenue Bonds	\$ 6,715,000 <u>1,695,000</u>	\$ 5,090,000	\$ 835,000 100,000	\$ 10,970,000 1,595,000	\$    900,000 100,000
Governmental activities total	<u>\$ 8,410,000</u>	<u>\$ 5,090,000</u>	<u>\$ 935,000</u>	<u>\$ 12,565,000</u>	<u>\$ 1,000,000</u>
Business type activities: Sewer Revenue Notes Water Revenue Notes	\$ 14,569,000 <u>3,834,607</u>	\$ <u>363,393</u>	\$ 466,000 	\$ 14,103,000 4,014,000	\$    481,000 187,000
Business type activities total	<u>\$ 18,403,607</u>	<u>\$ 363,393</u>	<u>\$ 650,000</u>	<u>\$ 18,117,000</u>	<u>\$ 668,000</u>

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# NOTE 3 - BONDS AND NOTES PAYABLE - Continued

Annual debt service requirements to maturity for general obligation bonds/notes, sewer revenue notes, water revenue notes and LOST revenue bonds are as follows:

Year Ending June 30,		Dbligation nd Notes Interest	<u>Revenu</u> Principal	e Notes Interest
2021 2022 2023 2024 2025 2026-2030 2031-2035	\$ 900,000 840,000 865,000 880,000 900,000 3,620,000 2,325,000	\$ 269,043 233,386 214,996 195,563 175,139 612,388 217,324	\$ 668,000 687,000 708,000 728,000 749,000 4,088,000 4,721,000	\$ 493,335 475,632 457,410 438,608 419,255 1,784,769 1,204,770
2036-2040 2041-2042 Year	640,000 	18,400 	4,916,000 852,000	535,862 29,970 <u>\$ 5,839,611</u>
Ending June <u>30,</u>	LOST Rev Principal	enue Bonds Interest	<u> </u>	tal Interest
2021 2022 2023 2024 2025 2026-2030 2031-2035 2036-2040 2041-2042	<pre>\$ 100,000 105,000 105,000 110,000 115,000 625,000 435,000  </pre>	\$ 55,340 52,340 49,190 46,040 42,740 157,930 35,200	$         \        1,668,000 \\             1,632,000 \\             1,678,000 \\             1,718,000 \\             1,764,000 \\             8,333,000 \\             7,481,000 \\             5,556,000 \\                                  $	\$ 817,718 761,358 721,596 680,211 637,134 2,555,087 1,457,294 554,262 29,970
	\$ 1,595,000	<u>\$ 438,780</u>	<u>\$ 30,682,000</u>	<u>\$ 8,214,630</u>

#### NOTE 3 - BONDS AND NOTES PAYABLE - Continued

#### General Obligation Bonds and Notes

On July 21, 2015, the City issued \$2,335,000 of general obligation capital loan notes with interest rates ranging from 1.50% to 3.75% per annum. The notes were issued for street, sanitary sewer system, water service lines, street lighting and traffic control devices, sidewalk improvements and the acquisition of any real estate. During the year ended June 30, 2020, the City paid \$165,000 of principal and \$50,787 of interest on the notes. The notes mature in fiscal year 2034.

On April 19, 2016, the City issued \$1,770,000 of general obligation bonds with interest rates ranging from 2.00% to 2.20% per annum. The bonds were issued for refunding prior general obligation bonds. During the year ended June 30, 2020, the City paid \$135,000 of principal and \$30,870 of interest on the bonds. The bonds mature in fiscal year 2029.

On April 19, 2016, the City issued \$630,000 of general obligation bonds with interest rates ranging from 2.00% to 3.00% per annum. The bonds were issued for refunding prior general obligation bonds. During the year ended June 30, 2020, the City paid \$45,000 of principal and \$14,363 of interest on the bonds. The bonds mature in fiscal year 2029.

On April 19, 2016, the City issued \$1,470,000 of general obligation bonds with interest rates ranging from 0.80% to 1.40% per annum. The bonds were issued for street, sanitary sewer system, water service lines, street lighting and traffic control devices, sidewalk improvements and the acquisition of any real estate. During the year ended June 30, 2020, the City paid \$130,000 of principal and \$3,025 of interest on the bonds. The bonds mature in fiscal year 2021.

On April 18, 2018, the City issued \$3,180,000 of general obligation capital loan notes with interest rates ranging from 3.00% to 3.10% per annum. The notes were issued for street, sanitary sewer system, water service lines, street lighting and traffic control devices, sidewalk improvements, the acquisition of any real estate and the Wellness Park Project. During the year ended June 30, 2020, the City paid \$360,000 of principal and \$82,970 of interest on the notes. The notes mature in fiscal year 2031.

On March 31, 2020, the City issued \$4,565,000 of general obligation capital loan notes with an interest rate of 2.00%. The notes were issued for street improvements, street lighting and traffic control devices, sidewalk improvements, the acquisition of real estate, water main improvements and equipment purchase. During the year ended June 30, 2020, the City paid \$ - 0 - of principal and \$ - 0 - of interest on the notes. The notes mature in fiscal year 2037.

On March 31, 2020, the City issued \$525,000 of general obligation capital loan notes with an interest rate of 2.00%. The notes were issued for costs of operation, including acquisition of land and future residential development costs. During the year ended June 30, 2020, the City paid - 0 - of principal and - 0 - of interest on the notes. The notes mature in fiscal year 2024.

## NOTE 3 - BONDS AND NOTES PAYABLE - Continued

#### **Revenue Notes**

The City has pledged future sewer customer receipts, net of specified operating disbursements, to repay \$17,271,135 of sewer revenue notes issued in September 2011 and April 2012. Proceeds from the notes provided financing for the construction of sewer system projects and construction of a new waste water treatment plant. The notes carry an interest rate of 3.00% and are payable solely from sewer customer net receipts and are payable through 2042. Annual principal and interest on the notes are expected to require less than 88% of net receipts. The total principal and interest remaining to be paid on the notes is \$19,237,800. For the current year, principal and interest paid and total customer net receipts were \$903,070 and \$1,028,410, respectively.

The resolutions providing for the issuance of the sewer revenue notes include the following provisions:

- (a) The notes will only be redeemed from the future earnings of the enterprise activity and the note holders hold a lien on the future earnings of the funds.
- (b) Sewer user charges must be established at a level which produces and maintains net revenues at a level not less than 110% of principal and interest requirements due in the same year.

The City has pledged future water customer receipts, net of specified operating disbursements, to repay \$4,378,000 of water revenue notes issued in January 2018. Proceeds from the notes provided financing for the construction improvements on the Municipal Water Utility and refund the outstanding Water Revenue Capital Loan Anticipation Project Note, Series 2016, dated November 18, 2016. The notes carry an interest rate of 1.75% and are payable solely from water customer net receipts and are payable through 2038. Annual principal and interest payments on the notes are expected to require less than 90% of net receipts. The total principal and interest remaining to be paid on the notes is \$4,718,811. For the current year, principal and interest paid and total customer net receipts were \$257,953 and \$285,975, respectively.

The resolutions providing for the issuance of the water revenue notes include the following provisions:

- (a) The notes will only be redeemed from the future earnings of the enterprise activity and the note holders hold a lien on the future earnings of the fund.
- (b) Water user charges must be established at a level which produces and maintains net revenues at a level not less than 110% of principal and interest requirements due in the same year.

### NOTE 3 - BONDS AND NOTES PAYABLE - Continued

#### Local Option Sales and Services Tax Revenue Bonds

The City has pledged future local option sales and services tax receipts, net of specified allocations and disbursements, to repay \$1,805,000 of local option sales and services tax revenue bonds issued in August, 2018. Proceeds from the bonds provided financing for the construction of a new fire station. The bonds carry an interest rate ranging from 3.00% to 4.00% per annum and are payable solely from the proceeds of the local option sales and services tax received by the City in accordance with Chapter 422B.12(3) of the Code of Iowa and are payable through 2033. Annual principal and interest payments on the bonds are expected to require approximately 16% of the LOST fund local option sales tax receipts. The total principal and interest paid and net tax receipts were \$158,340 and \$961,871, respectively. The bonds are not a general obligation of the City. However, the debt is subject to the constitutional debt limitation of the City.

### NOTE 4 - INDUSTRIAL DEVELOPMENT REVENUE BOND

The City has issued a \$2,400,000 elderly housing revenue bond under the provisions of Chapter 419 of the Code of Iowa. The bonds and related interest are payable solely from the rents payable by tenants of the properties constructed and the bond principal and interest do not constitute liabilities of the City.

In September 2016, the City issued \$6,400,000 of industrial development revenue bonds under the provisions of Chapter 419 of the Code of Iowa for the United Presbyterian Home Project. The bonds and related interest are payable solely by the United Presbyterian Home and do not constitute liability of the City.

#### NOTE 5 - PENSION PLAN

<u>Plan Description</u> - IPERS membership is mandatory for employees of the City, except for those covered by another retirement system. Employees of the City are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at P.O. Box 9117, Des Moines, Iowa 50306-9117 or at <u>www.ipers.org</u>.

IPERS benefits are established under Iowa Code chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

## NOTE 5 - PENSION PLAN - Continued

<u>Pension Benefits</u> - A regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

Protection occupation members may retire at normal retirement age, which is generally age 55 and may retire any time after reaching age 50 with 22 or more years of covered employment.

The formula used to calculate a protection occupation member's monthly IPERS benefit includes:

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for more than 22 years of service but not more than 30 years of service.
- The member's highest three-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month that the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

<u>Disability and Death Benefits</u> - A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

## NOTE 5 - PENSION PLAN - Continued

<u>Contributions</u> - Contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2020, pursuant to the required rate, Regular members contributed 6.29% of covered payroll and the City contributed 9.44% of covered payroll, for a total rate of 15.73%. Protection occupation members contributed 6.61% of covered payroll and the City contributed 9.91% of covered payroll, for a total rate of 16.52%.

The City's contributions to IPERS for the year ended June 30, 2020 totaled \$288,048.

Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - At June 30, 2020, the City reported a liability of \$1,408,081 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2019 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2019, the City's proportion was 0.024316%, which was a decrease of 0.000992% from its proportion measured as of June 30, 2018.

For the year ended June 30, 2020 the City pension expense, deferred outflows of resources and deferred inflows of resources totaled \$393,349, \$352,839 and \$442,026, respectively.

There were no non-employer contributing entities to IPERS.

## NOTE 5 - PENSION PLAN - Continued

<u>Actuarial Assumptions</u> - The total pension liability in the June 30, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement.

Rate of inflation (effective June 30, 2017)	2.60% per annum.
Rates of salary increase (effective June 30, 2017)	3.25% to 16.25% average, including inflation. Rates vary by membership group.
Long-term investment rate of return (effective June 30, 2017)	7.00% compounded annually, net of investment expense, including inflation.
Wage growth (effective June 30, 2017)	3.25% per annum, based on 2.60% inflation and 0.65% real wage inflation.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an economic assumption study dated March 24, 2017 and a demographic assumption study dated June 28, 2018.

Mortality rates used in the 2019 valuation were based on the RP-2014 Employee and Healthy Annuitant Tables with MP-2017 generational adjustments.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Asset Allocation	Long-Term Expected Real Rate of Return
Domestic equity	22.0%	5.60%
International equity	15.0	6.08
Global smart beta equity	3.0	5.82
Core plus fixed income	27.0	1.71
Public credit	3.5	3.32
Public real assets	7.0	2.81
Cash	1.0	(0.21)
Private equity	11.0	10.13
Private real assets	7.5	4.76
Private credit	3.0	3.01
Total	100%	

## NOTE 5 - PENSION PLAN - Continued

<u>Discount Rate</u> - The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and that contributions from the City will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

<u>Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the</u> <u>Discount Rate</u> - The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

	1%		Discount		1%	
	Decrease		Rate		Increase	
	(6.00%)		(7.00%)		(8.00%)	
City's proportionate share of the net pension liability (asset)	\$	3,200,248	\$	1,408,081	\$(	94,298)

<u>IPERS' Fiduciary Net Position</u> - Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at <u>www.ipers.org</u>.

# NOTE 6 - OTHER POSTEMPLOYMENT BENEFITS (OPEB)

Plan Description: The City operates a single-employer health benefit plan which provides medical/prescription drug benefits for employees, retirees and their spouses. Group insurance benefits are established under Iowa Code Chapter 509A.13. The City currently finances the benefit plan on a pay-as-you-go basis. For the year ended June 30, 2020, the City contributed \$445,211 and plan members eligible for benefits contributed \$106,905 to the plan. At June 30, 2020, no assets have been accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

OPEB Benefits: Individuals who are employed by the City and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees pay an additional 2% administrative fee that does not apply to active members. Retirees under age 65 pay the same premium for the medical/prescription drug benefits as active employees, which results in an implicit rate subsidy.

# NOTE 6 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) - Continued

Retired participants must be age 55 or older at retirement, with the exception of special service participants who must be age 50 with 22 years of services. At June 30, 2020, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently	
receiving benefit payments	0
Active employees	45
Total	45

## NOTE 7 - COMPENSATED ABSENCES

City employees accumulate a limited amount of earned but unused vacation and compensatory hours for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned vacation and compensatory time payable to employees at June 30, 2020, primarily relating to the General Fund, is as follows:

Type of Benefit	Amount
Vacation Compensatory time	\$    272,000 19,000
Total	<u>\$ 291,000</u>

This liability has been computed based on rates of pay in effect as of June 30, 2020.

## NOTE 8 - RISK MANAGEMENT

The City is a member in the Iowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 779 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300% of basis rate.

## NOTE 8 - RISK MANAGEMENT - Continued

The Pool also provides property coverage. Members who elect such coverage make annual property operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses, reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The City's property and casualty contributions to the Pool are recorded as disbursements from its operating funds at the time of payment to the Pool. The City's contributions to the Pool for the year ended June 30, 2020 were approximately \$129,400.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$500,000 per claim. Claims exceeding \$500,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location. Property risks exceeding \$250,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing agreements up to the amount of risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing protection provided by the City's risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing certificate.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by the City's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims or losses exhausts the Pool's funds and any excess risk-sharing recoveries, then payment of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or the loss was incurred. As of June 30, 2020, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days' prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

The City also carries commercial insurance purchased from other insurers for coverage associated with workers' compensation and employee blanket bond in the amount of \$1,000,000 and \$100,000, respectively. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

# NOTE 9 - INTERFUND TRANSFERS

The detail of interfund transfers for the year ended June 30, 2020 is as follows:

Transfer to	Transfer from	Amount
General	Special Revenue: Employee Benefits Local Option Sales Tax Urban Renewal Tax Increment Capital Projects Enterprise: Sanitation	\$ 502,697 672,968 34,981 100,000 <u>1,311,646</u>
Special Revenue: Road Use Tax	Special Revenue: Employee Benefits	95,765
Special Revenue: Housing Rehabilitation	Special Revenue: Low and Moderate Income Capital Projects	37,800 38,824 76,624
Special Revenue: Low and Moderate Income	Special Revenue: Urban Renewal Tax Increment	66,147
Debt Service	Special Revenue: Urban Renewal Tax Increment Capital Projects Enterprise: Sewer	81,700 30,089 <u>19,874</u> 131,663
Capital Projects	General Special Revenue: Road Use Tax Local Option Sales Tax Urban Renewal Tax Increment Enterprise: Water Sewer	319,073 412,739 129,963 6,156 170,977 <u>120,000</u> 1,158,908
Enterprise: Sewer	Special Revenue: Urban Renewal Tax Increment Capital Projects	53,568 <u>210,600</u> 264,168
Enterprise: Sanitation	Capital Projects	<u> </u>

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

# NOTE 10 - RELATED PARTY TRANSACTIONS

The City had business transactions between the City and City officials totaling \$1,917,354 during the year ended June 30, 2020.

## NOTE 11 - COMMITMENTS

In August 2020, the City issued \$250,000 of sewer revenue notes. The City has also entered into construction contracts totaling approximately \$12,689,000 that are still in process as of June 30, 2020. The net remaining amount committed to these contracts is approximately \$6,426,000, which will be paid with existing capital project funds and sewer fund debt proceeds and enterprise fund balances.

## NOTE 12 - URBAN RENEWAL DEVELOPMENT AGREEMENTS

The City has entered into five development agreements for urban renewal projects. The agreements require the City to rebate portions of the incremental property tax paid by the developers in exchange for infrastructure improvements, rehabilitation and development of commercial projects by the developers. The total to be paid by the City under the agreements is not to exceed \$1,166,000, subject to annual appropriation by the City Council. During the year ended June 30, 2020, the City rebated \$79,740 of incremental property tax to developers.

The agreements include an annual appropriation clause and, accordingly, only the amount payable in the succeeding year on the agreements is subject to the constitutional debt limitation.

## NOTE 13 - OPERATING LEASES - LESSOR

The City leases farm land around the airport to two individuals. The lease terms are on a year-to-year basis. Rental income for the year ended June 30, 2020 totaled \$43,463.

The City leases hangar space to individuals on a month-to-month basis. Rental income for the year ended June 30, 2020 totaled \$27,155.

## NOTE 14 - TAX ABATEMENTS

Governmental Accounting Standards Board Statement No. 77 defines tax abatements as a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax receipts to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

## NOTE 14 - TAX ABATEMENTS - Continued

#### **City** Tax Abatements

The City provides tax abatements for urban renewal and economic development projects with tax increment financing as provided for in Chapters 15A and 403 of the Code of Iowa. For these types of projects, the City enters into agreements with developers which require the City, after developers meet the terms of the agreements, to rebate a portion of the property tax paid by the developers, to pay the developers an economic development grant or pay the developers a predetermined dollar amount. No other commitments were made by the City as part of these agreements.

For the year ended June 30, 2020, \$32,863 of property tax was diverted from the City under the urban renewal and economic development agreements.

#### NOTE 15 - SUBSEQUENT EVENT

The City has evaluated all subsequent events through November 19, 2020, the date the financial statements were available to be issued.

\* \* \*

# OTHER INFORMATION

# CITY OF WASHINGTON, IOWA BUDGETARY COMPARISON SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN BALANCES -BUDGET AND ACTUAL - ALL GOVERNMENTAL FUNDS AND PROPRIETRY FUNDS OTHER INFORMATION

Year ended June 30, 2020

		overnmental inds Actual		roprietary nds Actual	Fu Rec	Less nds not juired to Budgeted
Receipts: Property tax	\$	3,802,732	\$		\$	
Tax increment financing	φ	313,217	φ		φ	
Other city tax		1,011,104				
Licenses and permits		110,920				
Use of money and property		348,252		17,021		11,413
Intergovernmental		1,012,948		598,254		
Charges for service		128,766		4,412,904		155,964
Special assessments		17,807				
Miscellaneous		1,444,623		159,787		135,174
Total receipts		8,190,369		5,187,966	•	302,551
Disbursements:						
Public safety		2,282,216				124,857
Public works		1,263,411				
Culture and recreation		955,287				14,522
Community and economic						,
development		99,542				
General government		1,263,376		84,647		84,647
Debt service		1,208,644				
Capital projects		5,410,269				
Business type activities	<b>.</b>			6,372,527		
Total disbursements		12,482,745		6,457,174		224,026
Excess (deficiency) of receipts over (under) disbursements	(	4,292,376)	(	1,269,208)		78,525
Other financing sources (uses), net	<b>.</b>	5,062,461		554,805		
Change in fund balances		770,085	(	714,403)		78,525
Balances beginning of year	<del>.</del>	7,907,588		2,364,520		764,941
Balances end of year	<u>\$</u>	8,677,673	<u>\$</u>	1,650,117	<u>\$</u>	843,466

			Budgeted Amounts			Fir	nal to Total
	Total		Original		Final		Variance
		<u> </u>				<b></b>	
\$	3,802,732	\$	3,707,941	\$	3,707,941	\$	94,791
	313,217		309,473		309,473		3,744
	1,011,104		914,074		989,074		22,030
	110,920		107,550		107,550		3,370
	353,860		195,008		223,008		130,852
	1,611,202		2,678,735		3,081,187	(	1,469,985)
	4,385,706		5,275,792		5,275,792	Č.	890,086)
	17,807		63,000		63,000	(	45,193)
<b>.</b>	<u>1,469,236</u>		459,079		773,845		695,391
	13,075,784		13,710,652		<u>14,530,870</u>	_(	<u>1,455,086</u> )
	2,157,359		1,694,498		1,845,836	(	311,523)
	1,263,411		1,326,045		1,370,684	(	107,273
	940,765		985,506		1,007,414		66,649
					-,		00,015
	99,542		187,799		190,799		91,257
	1,263,376		1,139,453		1,182,089	(	81,287)
	1,208,644		1,225,063		1,155,153	)	53,491)
	5,410,269		7,522,612		9,375,837	``	3,965,568
	6,372,527		5,685,489		6,990,082		617,555
	18,715,893		19,766,465		23,117,894		4,402,001
(	5,640,109)	(	6,055,813)	(	8,587,024)		2,946,915
	5,617,266		4,000,000		6,019,566	(	402,300)
				<b>b</b>			1021000)
(	22,843)	(	2,055,813)	(	2,567,458)		2,544,615
	9,507,167	<u> </u>	7,755,390		9,823,145	_(	315,978)
<u>\$</u>	9,484,324	<u>\$</u>	5,699,577	<u>\$</u>	7,255,687	<u>\$</u>	2,228,637

#### CITY OF WASHINGTON, IOWA NOTES TO OTHER INFORMATION -BUDGETARY REPORTING

## June 30, 2020

The budgetary comparison is presented in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except for its blended component units and Internal Service Fund. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, and business type activities. Function disbursements required to be budgeted included disbursements for the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Funds, and the Enterprise Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, two budget amendments increased budgeted disbursements by \$3,351,429. The budget amendments are reflected in the final budgeted amounts.

During the year ended June 30, 2020, disbursements exceeded the amounts budgeted in the public safety, general government and debt service functions.

# SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

# IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM FOR THE LAST SIX YEARS\*

# OTHER INFORMATION

	 2020	 2019
City's proportion of the net pension liability	0.024316%	0.025308%
City's proportionate share of the net pension liability	\$ 1,408,000	\$ 1,602,000
City's covered payroll	\$ 2,998,000	\$ 2,887,000
City's proportionate share of the net pension liability as a percentage of its covered payroll	46.96%	55.49%
IPERS' net position as a percentage of the total pension liability	85.45%	83.62%

\* In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceding fiscal year.

Note: Amounts are rounded.

 2018	. ——	2017	<u></u>	2016	 2015
0.027177%		0.026968%		0.022778%	0.020183%
\$ 1,810,000	\$	1,697,000	\$	1,125,000	\$ 800,000
\$ 2,963,000	\$	2,771,000	\$	2,620,000	\$ 2,487,000
61.09%		61.24%		42.94%	32.17%
82.21%		81.82%		85.19%	87.61%

# SCHEDULE OF CITY CONTRIBUTIONS

## IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM FOR THE LAST EIGHT YEARS

# OTHER INFORMATION

		2020		2019		2018
Statutorily required contribution	\$	288,000	\$	291,000	\$	267,000
Contributions in relation to the statutorily required contribution	_(	288,000)	(	291,000)	_(	267,000)
Contribution deficiency (excess)	<u>\$</u>		<u>\$</u>		<u>\$</u>	
City's covered payroll	\$	3,009,000	\$	2,998,000	\$	2,887,000
Contributions as a percentage of covered payroll		9.57%		9.71%		9.25%

Note: Amounts are rounded.

Note: GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the City will present information for those years for which information is available.

	2017		2016		2015		2014		2013
\$	274,000	\$	256,000	\$	245,000	\$	232,000	\$	224,000
_(_	274,000)	_(	256,000)	_(	245,000)	_(	232,000)	_(	224,000)
<u>\$</u>		<u>\$</u>		<u>\$</u>		<u>\$</u>	<b></b>	<u>\$</u>	<b></b>
\$	2,963,000	\$	2,771,000	\$	2,620,000	\$	2,487,000	\$	2,452,000
	9.25%		9.24%		9.35%		9.33%		9.14%

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# NOTES TO OTHER INFORMATION - PENSION LIABILITY

## YEAR ENDED JUNE 30, 2020

# Changes of benefit terms:

There are no significant changes in benefit terms

## Changes of assumptions:

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL (unfunded actuarial liability) beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.

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# SUPPLEMENTARY INFORMATION

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# CITY OF WASHINGTON, IOWA SCHEDULE OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES NON-MAJOR GOVERNMENTAL FUNDS

As of and for the year ended June 30, 2020

	Special Revenue								
	Employee Benefits	Local Option Sales Tax	Urban Renewal Tax Increment	Low and Moderate Income	Housing <u>Rehabilitation</u>				
Receipts:									
Property tax	\$ 712,540	\$	\$	\$	\$				
Tax increment financing Other City tax		 961,871	313,217						
Use of money and property									
Intergovernmental					15,000				
Charges for service									
Miscellaneous					42,893				
Total receipts	712,540	961,871	313,217		57,893				
Disbursements: Operating: Public safety Culture and recreation									
Community and economic									
development			79,740						
General government	114,078				111,996				
Debt service		158,940							
Capital projects			••• ,	Let av,	<b></b>				
Total disbursements	114,078	158,940	79,740		111,996				
Excess (deficiency) of receipts over (under) disbursements	598,462	802,931	233,477		( 54,103)				
Other financing sources (uses): Operating transfers in Operating transfers out Total other financing	<u>( 598,462</u> )		_( <u>242,552</u> )	66,147 _( <u>37,800</u> )	76,624				
sources (uses)	( 598,462)	( 802,931)	( 242,552)	28,347	76,624				
Change in cash balances			( 9,075)	28,347	22,521				
Cash balances beginning of year		79,170	9,075	68,476	8,741				
Cash balances end of year	<u>\$</u>	<u>\$ 79,170</u>	<u>\$</u>	<u>\$ 96,823</u>	<u>\$ 31,262</u>				

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	Special Revenue								
_Dc	og Park	Tree	Park	Library <u>Gift</u>	Cemetery <u>Gift</u>	<u> </u>	Police Forfeiture		
\$	    <u>199</u> 199	\$    <u>15,100</u> 15,100	\$  326   5,772 6,098	\$ 3,527  <u>17,395</u> 20,922	\$	\$            	\$   4,311  4,311		
	  <u>520</u> 520	 19,802   19,802	6,698     6,698	9,216    9,216	      	2,082    2,082	2,912     2,912		
(	321)	( 4,702)	( 600)  	11,706 		( 1,482) 	1,399 		
(	321) 4,900	 ( 4,702)  	( 600) 47,173	 11,706 	  10,993	( 1,482) 	1,399 2,161		
<u>\$</u>	4,579	<u>\$    9,142</u>	<u>\$ 46,573</u>	<u>\$ 349,599</u>	<u>\$ 10,993</u>	<u>\$ 2,504</u>	<u>\$3,560</u>		

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# CITY OF WASHINGTON, IOWA SCHEDULE OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES NON-MAJOR GOVERNMENTAL FUNDS - Continued

As of and for the year ended June 30, 2020

	-	Compor Free Public Library Foundation	Ve	iit olunteer Fire partment		Total
Receipts: Property tax Tax increment financing Other City tax Use of money and property Intergovernmental Charges for service Miscellaneous Total receipts	\$		\$	 61  77,031 77,092	\$	$712,540 \\ 313,217 \\ 961,871 \\ 15,266 \\ 15,000 \\ 4,311 \\ 210,503 \\ 2,232,708 $
Disbursements: Operating: Public safety Culture and recreation Community and economic development General government Debt service Capital projects Total disbursements		14,522    14,522		124,857     124,857		$129,851 \\ 30,436 \\ 99,542 \\ 226,074 \\ 158,940 \\ \underline{520} \\ 645,363 \\ \end{array}$
Excess (deficiency) of receipts over (under) disbursements		48,343	(	47,765)		1,587,345
Other financing sources (uses): Operating transfers in Operating transfers out Total other financing sources (uses)					_(	142,771 1,681,745) 1,538,974)
Change in cash balances		48,343	(	47,765)		48,371
Cash balances beginning of year	_	351,328		97,637		1,035,377
Cash balances end of year	<u>\$</u>	399,671	<u>\$</u>	49,872	<u>\$</u>	1,083,748

(continued next page)

# CITY OF WASHINGTON, IOWA SCHEDULE OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES NON-MAJOR GOVERNMENTAL FUNDS - Continued

As of and for the year ended June 30, 2020

		ployee mefits	(	Local Option ales Tax	U Re	ial Reve rban newal Fax <u>:ement</u>	L M	ow and loderate ncome		ousing bilitation
Cash Basis Fund Balances										
Restricted for: Debt service Urban renewal purposes Park purposes	\$		\$	79,170 	\$		\$	 96,823	\$	
Library purposes Other purposes								 	<u> </u>	31,262
Total cash basis fund balances	<u>\$</u>		<u>\$</u>	<u>79,170</u>	<u>\$</u>		<u>\$</u>	96,823	<u>\$</u>	31,262

(continued next page)

<u></u>	Special Revenue												
<u>_D</u>	og Park_		Tree		Park	Library <u>Trust</u>		Cemetery Gift		<u>K-9</u>		Police Forfeiture	
\$	   4,579	\$	  9,142	\$	46,573 	\$	  349,599	\$	10,993	\$	  2,504	\$	
<u>\$</u>	<u>4,579</u>	<u>\$</u>	9,142	<u>\$</u>	46,573	<u>\$</u>		<u>\$</u>	10,993	<u>\$</u>	2,504	<u>\$</u>	3,560

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# CITY OF WASHINGTON, IOWA SCHEDULE OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES NON-MAJOR GOVERNMENTAL FUNDS - Continued

As of and for the year ended June 30, 2020

	Component Unit Free Public Volunteer Library Fire Foundation Department		olunteer Fire		Total	
Cash Basis Fund Balances						
Restricted for: Debt service Urban renewal purposes Park purposes Library purposes Other purposes	\$	  399,671	\$	  49,872	\$	79,170 96,823 46,573 749,270 111,912
	\$	399,671	<u>\$</u>	49,872	<u>\$</u>	1,083,748

# CITY OF WASHINGTON, IOWA SCHEDULE OF INDEBTEDNESS Year ended June 30, 2020

<u>Obligation</u>	Date of Issue	Interest Rates	Amount Originally Issued
General Obligation Bonds and Notes: Capital loan note Refunding bonds Refunding bonds Bonds Capital loan note Capital loan note Capital loan note	July 21, 2015 April 19, 2016 April 19, 2016 April 19, 2016 April 18, 2018 March 31, 2020 March 31, 2020	$\begin{array}{c} 1.50\text{-}3.75\%\\ 2.00\text{-}2.20\%\\ 2.00\text{-}3.00\%\\ 0.80\text{-}1.40\%\\ 3.00\text{-}3.10\%\\ 2.00\%\\ 2.00\%\end{array}$	
Total General Obligation Bonds and Note	es		
Revenue Notes and Bonds: Sewer Sewer Water Local option sales and services tax	September 21, 2011 April 4, 2012 January 19, 2018 August 21, 2018	3.00% 3.00% 1.75% 3.00-4.00%	14,393,405 2,877,730 4,378,000 1,805,000

Total Revenue Notes and Bonds

Balance Beginning of Year	Issued During Year	Redeemed During Year	Balance End of Year	Interest Paid
\$ 1,695,000 1,520,000 515,000 230,000 2,755,000	\$   4,565,000 525,000	\$ 165,000 135,000 45,000 130,000 360,000	$ \begin{array}{c} 1,530,000\\ 1,385,000\\ 470,000\\ 100,000\\ 2,395,000\\ 4,565,000\\ 525,000 \end{array} $	\$ 50,787 30,870 14,363 3,025 82,970
<u>\$ 6,715,000</u>	<u>\$5,090,000</u>	<u>\$ 835,000</u>	<u>\$ 10,970,000</u>	<u>\$ 182,015</u>
\$ 12,144,000 2,425,000 3,834,607 1,695,000	\$ 363,393	\$ 393,000 73,000 184,000 100,000	11,751,000 2,352,000 4,014,000 1,595,000	\$ 364,320 72,750 73,953 58,340
<u>\$ 20,098,607</u>	<u>\$ 363,393</u>	<u>\$ 750,000</u>	<u>\$ 19,712,000</u>	<u>\$ 569,363</u>

# CITY OF WASHINGTON, IOWA BOND AND NOTE MATURITIES June 30, 2020

		Gener	al Obligation	n Bonds and N	lotes		
		oan Note,		ıg Bonds,	Refundin	ıg Bonds,	
		<u>s 2015</u>		2016A	Series 2016B		
	Issued July 21, 2015			<u>il 19, 2016</u>	Issued April 19, 2016		
Year ending	Interest		Interest		Interest		
<u>June 30,</u>	<u>Rates</u>	<u>Amount</u>	Rates	Amount	<u>Rates</u>	<u>Amount</u>	
2021	0.05%	¢ 100.00 <sup>1</sup>	• • • • • •			•	
2021	2.25%		2.00%	\$ 140,000	2.50%	\$ 45,000	
2022	2.50%	100,000	2.00%	140,000	2.50%	50,000	
2023	2.50%	100,000	2.00%	150,000	2.75%	50,000	
2024	2.75%	100,000	2.00%	155,000	2.75%	50,000	
2025	2.75%	100,000	2,00%	155,000	2.75%	55,000	
2026	2.75%	100,000	2.00%	160,000	3.00%	50,000	
2027	3.00%	105,000	2.00%	165,000	3.00%	55,000	
2028	3.00%	105,000	2.10%	170,000	3.00%	60,000	
2029	3.25%	110,000	2.20%	150,000	3.00%	55,000	
2030	3.25%	115,000					
2031	3.50%	120,000					
2032	3.50%	120,000					
2033	3.75%	125,000					
2034	3.75%	130,000					
2035							
2036		<b>P1 P</b> 2					
2037							
		<u>\$1,530,000</u>		<u>\$1,385,000</u>		<u>\$ 470,000</u>	

(continued next page)

General Obligation Bonds and Notes									
	ıg Bonds,		oan Note,	Capital Loan Note,					
	2016C	<u> </u>	<u>2018A</u>	Series 2020A					
_Issued Apr	ril 19, 2016	Issued Apr	il 18, 2018	Issued March 31, 2020					
Interest		Interest		Interest					
Rates	Amount	Rates	Amount	Rates	Amount				
1.40%	\$ 100,000	3.00%	\$ 280,000	2.00%	\$ 110,000				
		3.00%	290,000	2.00%	130,000				
		3.00%	300,000	2.00%	130,000				
		3.00%	305,000	2.00%	135,000				
		3.00%	315,000	2.00%	275,000				
		3.00%	140,000	2.00%	285,000				
		3.00%	140,000	2.00%	290,000				
		3.00%	150,000	2.00%	295,000				
		3.00%	155,000	2.00%	300,000				
		3.00%	155,000	2.00%	310,000				
		3.10%	165,000	2.00%	315,000				
		0.20,0		2.00%	325,000				
				2.00%	335,000				
				2.00%	340,000				
				2.00%	350,000				
				2.00%	360,000				
				2.00%	280,000				
				2.0070	200,000				
	<u>\$ 100,000</u>		<u>\$2,395,000</u>		<u>\$4,565,000</u>				

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# CITY OF WASHINGTON, IOWA BOND AND NOTE MATURITIES - Continued June 30, 2020

Year ending June 30,	General Obligation Bonds and Notes Capital Loan Note, Series 2020B Issued March 31, 2020 Interest Rates Amount Total
2021	2.00% \$ 125,000 \$ 900,000
2022	2.00% 130,000 840,000
2023	2.00% 135,000 865,000
2024	2.00% 135,000 880,000
2025	900,000
2026	735,000
2027	755,000
2028	780,000
2029	770,000
2030	580,000
2031	600,000
2032	445,000
2033	460,000
2034	470,000
2035	350,000
2036	360,000
2037	280,000
	<u>\$ 525,000</u> <u>\$ 10,970,000</u>

(continued next page)

# CITY OF WASHINGTON, IOWA BOND AND NOTE MATURITIES - Continued June 30, 2020

	Revenue Notes and Bonds							
		enue Note	Sewer Revenue Note					
		<u>s 2011</u>	Series 2012					
		ssued						
N7 1'		per 21, 2011	Issued Ap	<u>ril 4, 2012</u>				
Year ending	Interest		Interest					
June 30,	Rates	Amount	Rates	<u>Amount</u>				
2021	3.00%	\$ 406,000	3.00%	\$ 75,000				
2022	3.00%	419,000	3.00%	\$    73,000 77,000				
2023	3.00%	433,000	3.00%	80,000				
2024	3.00%	447,000	3.00%	80,000				
2025	3.00%	461,000	3.00%	82,000				
2026	3.00%	476,000	3.00%	88,000				
2027	3.00%	492,000	3.00%	91,000				
2028	3.00%	508,000	3.00%	94,000				
2029	3.00%	524,000	3.00%	97,000				
2030	3.00%	541,000	3.00%	100,000				
2031	3.00%	559,000	3.00%	103,000				
2032	3.00%	577,000	3.00%	106,000				
2033	· 3.00%	596,000	3.00%	110,000				
2034	3.00%	615,000	3.00%	113,000				
2035	3.00%	635,000	3.00%	117,000				
2036	3.00%	656,000	3.00%	121,000				
2037	3.00%	677,000	3.00%	125,000				
2038	3.00%	699,000	3.00%	129,000				
2039	3.00%	722,000	3.00%	133,000				
2040	3.00%	745,000	3.00%	137,000				
2041	3.00%	563,000	3.00%	142,000				
2042			3.00%	147,000				
		Φ 11 <del>7</del> <b>Γ</b> 1 000		<b>#0.050</b> 000				

<u>\$11,751,000</u>

<u>\$2,352,000</u>

	Revenue Note				
	venue Note				
	<u>s 2018</u>		<u>2018B</u>		
	ued		ued		
	19, 2018		21, 2018		
Interest	<b>.</b> ,	Interest	<b>.</b> .	<b>m</b> . 1	
Rates	Amount	Rates	Amount	Total	
1.75%	\$ 187,000	3.00%	\$ 100,000	\$ 768,000	
1.75%	191,000	3.00%	105,000	792,000	
1.75%	195,000	3.00%	105,000	813,000	
1.75%	199,000	3.00%	110,000	838,000	
1.75%	203,000	3.00%	115,000	864,000	
1.75%	207,000	3.00%	115,000	886,000	
1.75%	211,000	3.20%	120,000	914,000	
1.75%	215,000	3.20%	125,000	942,000	
1.75%	220,000	4.00%	130,000	971,000	
1.75%	224,000	4.00%	135,000	1,000,000	
1.75%	229,000	4.00%	140,000	1,031,000	
1.75%	233,000	4.00%	145,000	1,061,000	
1.75%	238,000	4.00%	150,000	1,094,000	
1.75%	243,000			971,000	
1.75%	247,000			999,000	
1.75%	252,000			1,029,000	
1.75%	257,000			1,059,000	
1.75%	263,000			1,091,000	
				855,000	
				882,000	
				705,000	
	F1 15			147,000	
	<u>\$4,014,000</u>		<u>\$1,595,000</u>	<u>\$ 19,712,000</u>	

# CITY OF WASHINGTON, IOWA SCHEDULE OF RECEIPTS BY SOURCE AND DISBURSEMENTS BY FUNCTION -ALL GOVERNMENTAL FUNDS For the Last Ten Years

		2020	<b></b>	2019		2018		2017
Receipts: Property tax Tax increment financing Other city tax Use of money and property Licenses and permits Intergovernmental Charges for service Special assessments Miscellaneous	\$	3,802,732 313,217 1,011,104 110,920 348,252 1,012,948 128,766 17,807 1,444,623	\$	3,849,242 270,671 910,871 105,447 280,669 1,156,340 120,361 19,769 1,087,974	\$	3,567,815 261,062 799,032 88,747 177,904 1,517,089 129,384 23,126 1,259,624	\$	3,486,129 199,133 852,133 107,068 198,336 2,240,062 112,211 57,833 1,186,820
Total	<u>\$</u>	8,190,369	<u>\$</u>	7,801,344	<u>\$</u>	7,823,783	<u>\$</u>	<u>8,439,725</u>
Disbursements: Operating: Public safety Public works Culture and recreation Community and econom development	\$ ic	2,282,216 1,263,411 955,287 99,542	\$	2,129,133 1,022,497 918,007	\$	1,911,193 1,161,579 903,110	\$	1,911,147 1,195,791 855,998
General government Debt service Capital projects		1,263,376 1,208,644 5,410,269		85,748 1,170,806 1,369,392 <u>3,682,882</u>		81,411 961,366 1,174,811 <u>1,117,854</u>		51,610 972,108 1,263,462 2,625,602
Total	<u>\$</u>	12,482,745	<u>\$</u>	<u>10,378,465</u>	<u>\$</u>	7,311,324	<u>\$</u>	<u>8,875,718</u>

	2016		2015		2014	·	2013		2012		2011
\$	$\begin{array}{r} 3,300,727\\ 219,550\\ 805,866\\ 148,217\\ 200,909\\ 1,466,326\\ 117,681\\ 27,309\\ 1,420,750\end{array}$	\$	$\begin{array}{r} 3,267,526\\ 215,206\\ 825,689\\ 23,141\\ 58,908\\ 2,377,451\\ 131,127\\ 26,758\\ 1,591,193\end{array}$	\$	$\begin{array}{r} 3,209,016\\ 149,557\\ 816,399\\ 33,601\\ 10,696\\ 903,850\\ 143,559\\ 39,159\\ 1,630,055 \end{array}$	\$	$\begin{array}{r} 3,071,074\\128,147\\774,672\\62,061\\1,761\\1,186,036\\181,176\\26,834\\1,515,118\end{array}$	\$	2,855,973 412,169 1,191,364 133,522 102,917 2,353,434 196,083 14,926 1,011,369	\$	2,629,923 $311,511$ $1,096,587$ $120,811$ $107,011$ $1,287,291$ $201,540$ $13,580$ $927,024$
<u>\$</u>	7,707,335	<u>\$</u>	8,516,999	<u>\$</u>	<u>6,935,892</u>	<u>\$</u>	<u>6,946,879</u>	<u>\$</u>	8,271,757	<u>\$</u>	6,695,278
\$	1,763,129 1,270,449 866,038 31,945 935,292 2,202,276 2,770,192	\$	1,752,423 1,517,128 1,036,518 15,342 776,462 950,438 2,535,258	\$	$1,696,702 \\ 1,285,350 \\ 954,821 \\ 62,752 \\ 819,975 \\ 888,347 \\ 1,572,030 \\ 1$	\$	$1,660,239 \\ 1,073,896 \\ 855,510 \\ 264,215 \\ 764,518 \\ 1,589,854 \\ 1,350,909 \\ 1,350,909 \\ 1,00000000000000000000000000000000000$	\$	1,635,509 1,418,092 833,069 66,250 978,299 1,021,522 1,651,932	\$	1,644,493 1,191,871 932,355 66,082 946,185 1,166,467 1,546,539
<u>\$</u>	9,839,321	<u>\$</u>	8,583,569	<u>\$</u>	7,279,977	<u>\$</u>	7,559,141	<u>\$</u>	7,604,673	<u>\$</u>	7,493,992

#### CITY OF WASHINGTON, IOWA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Year ended June 30, 2020

<u>Grantor/Program</u>	CFDA Number	Agency or Pass-through Number	Program Expenditures
Direct: U.S. Department of Transportation: Federal Aviation Administration: Airport Improvement Program	20.106	3-19-0093-011-2019	\$ 321,966
Indirect: U.S. Department of Housing and Urban Development: Iowa Economic Development Authority: Community Development Block Grants/			
Special Purpose Grants/Insular Areas Community Development Block Grants/	14.225	17-WS-014	80,727
Special Purpose Grants/Insular Areas	14.225	18-WS-020	<u>543,756</u> 624,483
			<u>\$946,449</u>

<u>Basis of Presentation</u> - The accompanying Schedule of Expenditures of Federal Awards (Schedule) includes the federal award activity of City of Washington under programs of the federal government for the year ended June 30, 2020. The information in this Schedule is presented in accordance with the requirements of Title 2, U.S. <u>Code of Federal Regulations</u>, Part 200, <u>Uniform Administrative</u> <u>Requirements, Cost Principles and Audit Requirements for Federal Awards</u> (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City of Washington, it is not intended to and does not present the financial position, changes in financial position or cash flows of the City of Washington.

<u>Summary of Significant Accounting Policies</u> - Expenditures reported in the Schedule are reported on the basis of cash receipts and disbursements, which is a basis of accounting other than U.S. generally accepted accounting principles. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

<u>Indirect Cost Rate</u> - The City of Washington has not elected to use the 10% de minimis indirect cost rate as allowed under the Uniform Guidance.

# COMMENTS AND RECOMMENDATIONS

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1910 EAST 7th STREET BOX 369 ATLANTIC, IOWA 50022-0369 (712) 243-1800 FAX (712) 243-1265 CPA@GBKCO.COM

MARK D, KYHNN KENNETH P. TEGELS CHRISTOPHER J. NELSON DAVID A, GINTHER

## Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Honorable Mayor and Members of the City Council

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in the <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Washington, Iowa, as of and for the year ended June 30, 2020, and the related notes to financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated November 19, 2020. Our report expressed unmodified opinions on the financial statements which were prepared on the basis of cash receipts and disbursements, a basis of accounting other than U.S. generally accepted accounting principles.

# **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Washington's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Washington's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of the City of Washington's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control, described in the accompanying Schedule of Findings and Questioned Costs that we consider to be significant deficiencies: 20-II-A.

To the Honorable Mayor and Members of the City Council

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Washington's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters which are described in Part IV of the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2020 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

## **Responses to Findings**

The City of Washington's responses to findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. The City of Washington's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

## **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Omework, Derr, Kyhnnals, P. (.

Atlantic, Iowa November 19, 2020

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MARK D., KYHNN KENNETH P., TEGELS CHRISTOPHER J., NELSON DAVID A., GINTHER

## Independent Auditor's Report on Compliance for Each Major Federal Program and on Internal Control over Compliance Required by the Uniform Guidance

To the Honorable Mayor and Members of the City Council

# Report on Compliance for Each Major Federal Program

We have audited the City of Washington, Iowa's compliance with the types of compliance requirements described in U.S. Office of Management and Budget (OMB) Compliance Supplement that could have a direct and material effect on the City of Washington's major federal program for the year ended June 30, 2020. The City of Washington's major federal program is identified in Part I of the accompanying Schedule of Findings and Questioned Costs.

# Management's Responsibility

Management is responsible for compliance with federal statutes, regulations and the terms and conditions of its federal awards applicable to its federal programs.

# Auditor's Responsibility

Our responsibility is to express an opinion on compliance for the City of Washington's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with U.S. generally accepted auditing standards, the standards applicable to financial audits contained in <u>Government Auditing</u> <u>Standards</u>, issued by the Comptroller General of the United States, and the audit requirements of Title 2, U.S. <u>Code of Federal Regulations</u>, Part 200, <u>Uniform Administrative Requirements</u>, <u>Cost Principles and Audit Requirements for Federal Awards</u> (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of Washington's compliance with those requirements and performing such other procedures we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the City of Washington's compliance.

# **Opinion on the Major Federal Program**

In our opinion, the City of Washington complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2020.

## **Report on Internal Control Over Compliance**

The management of the City of Washington is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City of Washington's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of Washington's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct non-compliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance such that there is a reasonable possibility material non-compliance with a type of compliance requirement of a federal program will not be prevented or detected and corrected on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance requirement of a federal program will not be prevented or detected and corrected on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Gurewall, Berr, Kyhnnetle, P. (.

Atlantic, Iowa November 19, 2020

# Schedule of Findings and Questioned Costs

## Year ended June 30, 2020

# PART I: Summary of the Independent Auditor's Results

- (a) Unmodified opinions were issued on the financial statements prepared on the basis of cash receipts and disbursements, which is a basis of accounting other than U.S. generally accepted accounting principles.
- (b) A significant deficiency in internal control over financial reporting was disclosed by the audit of the financial statements. The audit did not disclose any material weaknesses in internal control over financial reporting.
- (c) The audit did not disclose any non-compliance which is material to the financial statements.
- (d) The audit did not disclose any material weaknesses or significant deficiencies in internal control over the major program.
- (e) An unmodified opinion was issued on compliance with requirements applicable to the major program.
- (f) The audit did not disclose any audit findings which are required to be reported in accordance with the Uniform Guidance, Section 200.516.
- (g) The major program was CFDA Number 14.225 Community Development Block Grants/Special Grants/Insular Areas.
- (h) The dollar threshold used to distinguish between Type A and Type B programs was \$750,000.
- (i) The City of Washington did not qualify as a low-risk auditee.

# Schedule of Findings and Questioned Costs

Year ended June 30, 2020

# PART II: Findings Related to the Financial Statements

# **INTERNAL CONTROL DEFICIENCIES:**

## 20-II-A Segregation of Duties:

<u>Criteria</u>: Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error or dishonesty and maximizes the accuracy of the City's financial statements.

<u>Condition</u>: A limited number of people have the primary responsibility for most of the accounting and financial reporting duties.

<u>Cause</u>: The City has a limited number of employees which does not allow procedures to be established to adequately segregate duties or provide compensating controls through additional oversight of transactions and processes.

<u>Effect</u>: Inadequate segregation of duties could adversely affect the City's ability to prevent or detect and correct misstatements, errors or misappropriation on a timely basis by employees in the normal course of performing their assigned functions.

<u>Recommendation</u>: The City should review its control activities to obtain the maximum internal control possible under the circumstances utilizing currently available staff, including elected officials.

<u>Response</u>: We will continue to review and monitor ways to improve segregation of duties.

Conclusion: Response accepted.

## **INSTANCES OF NON-COMPLIANCE:**

No matters were noted.

# Schedule of Findings and Questioned Costs

Year ended June 30, 2020

# PART III: Findings and Questioned Costs For Federal Awards

CFDA Number 14.225: Community Development Block Grants/Special Purpose Grants/Insular Areas Federal Award Year: 2017 and 2018 U.S. Department of Housing and Urban Development

#### **INTERNAL CONTROL DEFICIENCIES:**

No matters were noted.

#### **INSTANCES OF NON-COMPLIANCE:**

No matters were noted.

#### PART IV: Other Findings Related to Required Statutory Reporting

20-IV-A <u>Certified Budget</u>: Disbursements during the year ended June 30, 2020 exceeded the amounts budgeted in the public safety, general government and debt service functions. Chapter 384.20 of the Code of Iowa states, in part, "Public monies may not be expended or encumbered except under an annual or continuing appropriation."

<u>Recommendation</u>: The budget should have been amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.

<u>Response</u>: The budget will be amended in the future, if applicable

Conclusion: Response accepted.

- 20-IV-B <u>Questionable Disbursements</u>: During the audit, we did not note any disbursements that did not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- 20-IV-C <u>Travel Expense</u>: No expenditures of City money for travel expenses of spouses of City officials and/or employees were noted.

# Schedule of Findings and Questioned Costs

Year ended June 30, 2020

# PART IV: Other Findings Related to Required Statutory Reporting - Continued

# 20-IV-D <u>Business Transactions</u>: Business transactions between the City and City officials and/or employees are detailed as follows:

Name, Title and Business Connection	Description	Amount		
Thomas Wide, Fire Chief, Owner of Sign Design	Safety shirts and logo printing	\$	1,206	
Kevin Erpelding, Airport Committee Chair, Owner of Archer Appliance	Security camera system, vacuum power cord		2,401	
Brendan DeLong, City Council Member, employee and son of owner of DeLong Construction	Construction services		1,913,747	

In accordance with Chapter 362.5(3)(j), the transactions with the Fire Chief and Airport Committee Chair do not appear to represent a conflict of interest since total transactions with each individual were less than \$6,000 during the fiscal year. In accordance with Chapter 362.5(3)(d) of the Code of Iowa, the transactions with the City Council member does not appear to represent a conflict of interest since it was entered into through competitive bidding.

- 20-IV-E <u>Restricted Donor Activity</u>: No transactions were noted between the City, City officials, City employees and restricted donors in compliance with Chapter 68B of the Code of Iowa.
- 20-IV-F <u>Bond Coverage</u>: Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure that the coverage is adequate for current operations.
- 20-IV-G <u>City Council Minutes</u>: No transactions were found that we believe should have been approved in the City Council minutes but were not.
- 20-IV-H <u>Deposits and Investments</u>: We noted no instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa.
- 20-IV-I <u>Revenue Notes and Bonds</u>: No instances of non-compliance with the revenue notes and bond resolutions were noted.

## Schedule of Findings and Questioned Costs

#### Year ended June 30, 2020

# PART IV: Other Findings Related to Required Statutory Reporting - Continued

- 20-IV-J <u>Tax Increment Financing (TIF)</u>: Chapter 403.19 of the Code of Iowa provides a municipality may certify loans, advances, indebtedness and bonds (indebtedness) to the County Auditor which qualify for reimbursement from incremental property tax. The County Auditor provides for the division of property tax to repay the certified indebtedness and provides available incremental property tax in subsequent fiscal years without further certification by the City until the amount of certified indebtedness is paid. No exceptions were noted.
- 20-IV-K <u>Urban Renewal Annual Report</u>: The urban renewal annual report was properly approved and certified to the Iowa Department of Management on or before December 1 and no exceptions were noted.
- 20-IV-L <u>Economic Development</u>: During the year ended June 30, 2020, the City paid \$65,000 to Washington Economic Development Group. The City Council has documented the public benefits received from this expenditure, however, it is disclosed here for public information.

According to Chapter 15A of the Code of Iowa and an Attorney General's opinion dated August 28, 1986, government financing of economic development may, in appropriate circumstances, serve a public purpose. The opinion advises the governing body to evaluate the public benefits to be obtained and discusses the specific criteria to be considered in documenting public purpose.

<u>Recommendation</u>: The Council should continue to evaluate and document the public purpose served by these expenditures before authorizing further payments.

<u>Response</u>: We will continue to evaluate and document the public purpose in the future.

Conclusion: Response accepted.

\* \* \*